

November 18, 1998

Compact obligation to the Lower Basin States, the duty to supply water to Mexico, under its treaty entitlement of 1944, amounts to 1,500,000 acre feet per annum with the Upper and Lower Basin States each providing one half thereof. Thus Upper Basin States must provide up to 750,000 acre feet per annum in case Mexico is shorted and decides to place a call, which call would require the Upper Basin States to furnish a total flow at Lee Ferry of up to 9,250,000 acre feet per annum. We at POWER have been advised by representatives of the Colorado Water Conservation Board that Mexico has not yet called upon its yearly entitlement. Apparently Mexico does not want to jeopardize its relations with the United States during the period of the NAFTA negotiations. It is as sure as most anything in this old world, during these changing times, that Mexico will call upon its entitlement sooner than later. If Mexico's entitlement is considered, shown by column D of figures on "Exhibit B" attached hereto, the Upper Basin States could have fulfilled their compact requirements in only 17 of the past 46 years or slightly more than one third of the time.

There is another potential call upon the Colorado River that would seriously affect Colorado and the Upper Basin States. The Compact at Article VII provides that nothing in the Compact shall be construed as affecting the obligation of the United States to the Indian tribes. There are several tribes which could make a claim to the waters of the Colorado River. The Colorado Supreme Court has indicated in connection with its ruling regarding the reserve water rights of the United States, that the Indians' water rights will be quantified and established. Such rights will predate and supercede most of the water rights existing in Colorado. It is certainly not possible at this time to say what the effect of the Indian claims will amount to, but one can almost be sure it will not be de-minimus. The existence of the Indian claims alone makes further transmountain diversion speculative.

## COLORADO'S HISTORY OF DISAPPOINTMENTS

Colorado has battled with its downstream neighbors on several occasions concerning its shorting them of water due them under interstate compacts. Specifically, it has been involved in litigation with Wyoming, Nebraska, Kansas, Texas and New Mexico. In each and every dispute, Colorado has lost. The penalty for not complying has varied from case to case. In the current suit with Känsas, which was the latest fiasco, Colorado will probably be required to make up the determined water shortage and pay Kansas for the damages it has incurred. Colorado was warned 90 years ago this would happen. What happens when Colorado is required to terminate water rights to which its citizens have become accustomed to using is indeed traumatic and damaging.



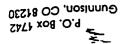
## WATER REQUIREMENTS IN THE LOWER BASIN STATES

Can any informed person believe that California, particularly the Los Angeles region, will not want to use an additional 1,000,000 acre feet per annum? An automobile trip through that area will disclose that retirement and business communities are popping up like cacti in the desert. We recently noticed an item in a newspaper during October 1998 which indicates that Las Vegas, Nevada will receive title to 27,000 surrounding acres of dry land from the Government. That amounts to over 42 square miles of land, a large portion of which Las Vegas intends to subdivide and sell for residential purposes. Las Vegas is sorely pressed for enough water to satisfy existing residential, business and commercial needs. To ask whether it could use additional water out of the 1,000,000 acre feet apportioned the Lower Basin States in Article III (b), is to ask a question which needs no answer.

## POWER'S RECOMMENDATIONS

We recommend that the Upper Gunnison River Water Conservancy District and the Counties of Gunnison, Saguache and Hinsdale jointly seek to terminate future Front Range efforts to divert additional water from the Colorado River System. Perhaps the best plan would be to try to obtain the agreement of large water users such as Denver, Colorado Springs, Northeastem, Central and the South East Water Conservation Districts that they will no longer seek to divert additional waters, and that they will oppose any further Front Range diverter's efforts to do so. It probably too late in the game to call the Colorado Supreme Court's attention to the fact (in the present suit with Arapahoe County,) that considering the implications of the Compact, there is no undecreed water available for trans-mountain diversion in the Colorado River System, although the advice from the attorneys opposing the Arapahoe case needs to be sought on this point.

Perhaps the most reasonable way of obtaining a halt to further transmountain diversions would be through legislative action. The Constitution of Colorado provides at Article XVI, Sections 5 and 6, that the unappropriated waters of every stream in Colorado are the property of the public and dedicated to the use of the People of Colorado, and that the right to divert unappropriated water in the Colorado River System and the General Assembly would be justified in so declaring. Such justification would be to: (1) prevent huge sums of money being spent to divert water which would not be available for diversion considering the Compact, to (2) prevent divert water which would not be available for diversion considering the Compact, to (2) prevent divert water which would not be available for diversion considering the Compact, to (2) prevent sective and to (3) avoid economic hardship and social disruption which will follow the seemingly endless efforts on the part of the Eastern Slope water users to take water from the Solorado River System. Most importantly, (4) any action Colorado users take which would





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further decrease water flows to the Lower Basin States and Mexico would likely cause them to end their consent to water shortages and require the Upper States to deliver each year and in total all the water the Compact allots them. We in Colorado should not kick the sleeping dog by increasing Lower Basin water shortages. We think the time has come for the water using entities in Gunnison, Saguache and Hinsdale Counties to band together to present a united front to set in place a permanent injunction or prohibition of any further efforts to divert water from the Colorado River System in Colorado, out of the basin.

Finally, (5) we should on a stepped up basis, continue our efforts to educate people on the Front Range of the need to discourage and terminate further transmountain diversion.

Sincerely yours,

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